A Component Unit of the State of Utah

Annual Financial Report and Government Auditing Standards Report For the Year Ended June 30, 2018

Report No. 18-40



# OFFICE OF THE STATE AUDITOR

AUDIT LEADERSHIP:

John Dougall, State Auditor Ryan Roberts, CPA, Audit Supervisor Chantel Wixon, Audit Senior

# ANNUAL FINANCIAL REPORT and GOVERNMENT AUDITING STANDARDS REPORT FOR THE YEAR ENDED JUNE 30, 2018

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#### INDEPENDENT STATE AUDITOR'S REPORT

To the Board of Directors, Audit Committee and K. Chad Campbell, President Bridgerland Technical College

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of Bridgerland Technical College (College) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, as listed in the table of contents. The College is a component unit of the State of Utah.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness

of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the College as of June 30, 2018, and the changes in its financial position and cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis and the College's Schedule of Proportionate Share of the Net Pension Liability and Schedule of Pension Contributions, as noted in the Table of Contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 23, 2019 on our consideration of the College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.

Office of the State Auditor

Office of the State auditor

January 23, 2019

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2018 (Unaudited)

As management of the Bridgerland Technical College (College), we offer this narrative overview and analysis of the financial activities of the College for the fiscal year ended June 30, 2018, to the readers of the College's financial statements.

As of July 1, 2017, the College is one of eight independent technical colleges within the Utah System of Technical Colleges (USTC). The College is a legally separate entity and is considered a component unit of the State of Utah. Additional information on the College's relationship to USTC can be found in Note 1 of the Notes to the Financial Statements.

#### **Overview of the Financial Statements**

This management's discussion and analysis is intended to serve as an introduction to the College's financial statements. The College's financial statements comprise four components: 1) the Statement of Net Position, 2) the Statement of Revenues, Expenses, and Changes in Net Position, 3) the Statement of Cash Flows, and 4) the Notes to the Financial Statements.

**Statement of Net Position**. The Statement of Net Position provides information on the College's assets, deferred outflows of resources, liabilities, and deferred inflows of resources at the end of the fiscal year, with the difference reported as net position. The information provided in the Statement of Net Position along with disclosures and other information contained in the Statement of Revenues, Expenses, and Changes in Net Position; the Statement of Cash Flows; and accompanying notes helps users assess, among other things, the College's liquidity, and its ability to meet its obligations.

**Statement of Revenues, Expenses, and Changes in Net Position.** The Statement of Revenues, Expenses, and Changes in Net Position provides information to users both about the operating performance of the College and the effects of nonoperating transactions and events that change the amount of net position of the College. The information in this statement, together with information in the Statement of Net Position, the Statement of Cash Flows, and accompanying notes, should assist users of the College's financial statements in evaluating the College's performance during the fiscal year and how well management has discharged their stewardship responsibilities and other aspects of their duties.

**Statement of Cash Flows.** The Statement of Cash Flows provides information about the cash receipts and cash payments of the College during the fiscal year. When used with related disclosures and information in other financial statements, a statement of cash flows should help financial statement report users assess the College's ability to generate future net cash flows; its ability to meet its obligations as they come due; the reasons for differences between operating income and the associated cash receipts and payments; and the effects on the College's financial position on both its cash and noncash investing, capital, and financing transactions during the fiscal year.

**Notes to the Financial Statements**. The Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided in the financial statements.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2018 (Unaudited)

#### **Financial Analysis**

**Statement of Net Position**. The following schedule presents a summary of the College's net position as of June 30, 2018 and 2017:

| Net Position                     | <u>Ju</u> | ne 30, 2018 | June 30, 2017 |             | Amount of<br>Increase<br>(Decrease) |             | Percent<br>Increase<br>(Decrease) |
|----------------------------------|-----------|-------------|---------------|-------------|-------------------------------------|-------------|-----------------------------------|
| Current Assets                   | \$        | 4,303,552   | \$            | 3,735,892   | \$                                  | 567,660     | 15.19%                            |
| Noncurrent Assets:               |           |             |               |             |                                     |             |                                   |
| Capital Assets, Net              |           | 15,655,235  |               | 16,454,221  |                                     | (798,986)   | (4.86%)                           |
| Other Noncurrent Assets          |           | 36,000      |               |             |                                     | 36,000      | 100.00%                           |
| Total Assets                     |           | 19,994,787  |               | 20,190,113  |                                     | (195,326)   | (.97%)                            |
| Deferred Outflows of Resources   |           | 2,297,616   |               | 2,319,746   |                                     | (22,130)    | (.95%)                            |
| Current Liabilities              |           | 1,446,665   |               | 1,134,358   |                                     | 312,307     | 27.53%                            |
| Noncurrent Liabilities           |           | 4,600,221   |               | 6,028,655   |                                     | (1,428,434) | (23.69%)                          |
| Total Liabilities                |           | 6,046,886   |               | 7,163,013   |                                     | (1,116,127) | (15.58%)                          |
| Deferred Inflows of Resources    |           | 2,035,971   |               | 661,365     |                                     | 1,374,606   | 207.84%                           |
| Net Position:                    |           |             |               |             |                                     |             |                                   |
| Net Investment in Capital Assets |           | 15,655,235  |               | 16,454,221  |                                     | (798,986)   | (4.86%)                           |
| Restricted Nonexpendable         |           | 36,000      |               | -           |                                     | 36,000      | 100.00%                           |
| Restricted Expendable            |           | 10,875      |               | 247,781     |                                     | (236,906)   | (95.61%)                          |
| Unrestricted                     |           | (1,492,564) |               | (2,016,521) |                                     | 523,957     | 25.98%                            |
| Total Net Position               | \$        | 14,209,546  | \$            | 14,685,481  | \$                                  | (475,935)   | (3.24%)                           |

Total assets of the College decreased by \$195,326 or 0.97 percent during the fiscal year. Current assets increased by \$567,660, which consisted of an increase in cash of \$713,542 due to various revenue sources in excess of expenses, an increase in trade accounts receivable of \$34,279 primarily due to an increase in Pell Grant and Custom Fit receivables, a decrease in due from state agencies (related parties) in the amount of \$201,479 due to receivables related to grants and capital improvement projects, an increase in inventory and prepaid expenses in the amount of \$21,318.

The College's capital assets as of June 30, 2018, decreased from \$16,454,221 to \$15,655,235 (net of accumulated depreciation) for a total change of \$798,986. This investment in capital assets includes land, buildings and improvements, and equipment and software. Buildings increased by \$79,344 as a result of capital improvements to upgrade the infrastructure at Logan Campus - West and increase and improve space at the Brigham City Branch Campus. Equipment and software acquisitions (including donated assets) totaled \$524,548. Depreciation expense for the College reduced the College's capital assets by \$1,374,114. Additional information on the changes in the College's capital assets can be found in Note 4 of the Notes to the Financial Statements.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2018 (Unaudited)

Deferred outflows of resources are derived from information provided by the Utah Retirement System (URS) as outlined by GASB 68. The decrease of \$22,130 represents contributions made by the College to URS subsequent to their measurement date on December 31, 2017, and the net difference between projected and actual earnings on pension plan investments. See Note 8 for additional information.

Total liabilities of the College decreased by \$1,116,127 or 15.58 percent during the fiscal year. Current liabilities increased by \$312,307. Accounts payable increased \$234,203 due to the timing of when obligations are incurred and when payments on these obligations are paid. Deposits increased \$21,381 as a result of grants for which the College serves as fiscal agent. Unearned revenue increased \$39,241 primarily as the result of external scholarship funds held for future use. Termination benefits increased \$28,946 as the result of employees being approved for such benefits. Compensated absences, due to State agencies, and accrued salaries and wages payable collectively decreased by \$11,464.

Noncurrent liabilities decreased \$1,428,434, primarily due to a decrease in the net pension liability, which is provided by the URS and is based on estimates derived from actuarial calculations. See Note 8 for additional information.

Deferred inflows of resources are derived from information provided by URS as outlined by GASB 68. The increase of \$1,374,606 represents the difference between expected and actual return on investments by the plans' participants and changes in assumptions used by the actuaries. See Note 8 for additional information.

**Statement of Revenues, Expenses, and Changes in Net Position.** The following schedule presents a summary of changes in net position for the College for the fiscal years ended June 30, 2018 and 2017:

| Net Position                        | Year Ended<br>June 30, 2018<br>Amount | Year Ended<br>June 30, 2017<br>Amount | Amount of<br>Increase<br>(Decrease) | Percent<br>Increase<br>(Decrease) |
|-------------------------------------|---------------------------------------|---------------------------------------|-------------------------------------|-----------------------------------|
| Operating Revenues                  | \$ 4,101,625                          | \$ 3,823,130                          | \$ 278,495                          | 7.28%                             |
| Operating Expenses                  | (20,065,739)                          | (18,573,877)                          | (1,491,862)                         | 8.03%                             |
| Operating Income (Loss)             | (15,964,114)                          | (14,750,747)                          | (1,213,367)                         | 8.23%                             |
| Nonoperating Revenues               | 15,349,399                            | 14,030,835                            | 1,318,564                           | 9.40%                             |
| Other Revenues                      | 138,780                               | 1,678,211                             | (1,539,431)                         | (91.73%)                          |
| Increase (Decrease) in Net Position | (475,935)                             | 958,299                               | (1,434,234)                         | (149.66%)                         |
| Net Position – Beginning of Year    | 14,685,481                            | 13,727,182                            | 958,299                             | 6.98%                             |
| Net Position – End of Year          | \$ 14,209,546                         | \$ 14,685,481                         | \$ (475,935)                        | (3.24%)                           |

The College experienced a net operating loss of \$15,964,114 during the fiscal year. The College is a State institution and receives a large portion of its revenues from State appropriations. These appropriations are classified in the financial statements of the College as nonoperating revenues. State appropriations are anticipated as a means of covering a majority of the operating costs at the College. During fiscal year 2018, State appropriations, other nonoperating revenue, and other revenues were

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2018 (Unaudited)

insufficient to offset the operating loss. The College will generally experience an increase in net position only in years where the Legislature appropriates funds for capital equipment purchases, capital improvement projects, or capital development and construction projects in an amount that exceeds the unfunded depreciation expense.

**Revenues.** The following schedule presents a summary of College revenues for the fiscal years ended June 30, 2018 and 2017:

| Revenues                                     | Year Ended<br>June 30, 2018<br>Amount | Percent of<br>Total<br>Revenue | Year Ended<br>June 30, 2017<br>Amount | Amount of<br>Increase<br>(Decrease) | Percent of Increase (Decrease) |
|--|---------------------------------------|--------------------------------|---------------------------------------|-------------------------------------|--------------------------------|
| Operating Revenues:                          |                                       |                                |                                       |                                     |                                |
| Student Tuition and Fees                     | \$ 1,991,488                          | 10.17%                         | \$ 1,975,281                          | \$ 16,207                           | .82%                           |
| Federal Grants and Contracts                 | 234,981                               | 1.20%                          | 247,340                               | (12,359)                            | (5.00%)                        |
| State Grants and Contracts                   | 61,767                                | .32%                           | 51,411                                | 10,356                              | 20.14%                         |
| Local Grants and Contracts                   | 462,930                               | 2.36%                          | 428,376                               | 34,554                              | 8.07%                          |
| Sales and Services of Educational Activities | 806,645                               | 4.12%                          | 522,618                               | 284,027                             | 54.35%                         |
| Auxiliary Enterprises                        | 543,814                               | 2.78%                          | 598,104                               | (54,290)                            | (9.08%)                        |
| Total Operating Revenues                     | 4,101,625                             | 20.94%                         | 3,823,130                             | 278,495                             | 7.28%                          |
| Nonoperating Revenues:                       |                                       |                                |                                       |                                     |                                |
| State Appropriations                         | 13,550,700                            | 69.17%                         | 12,430,900                            | 1,119,800                           | 9.01%                          |
| Federal Grants and Contracts (Pell Grant)    | 930,389                               | 4.75%                          | 955,056                               | (24,667)                            | (2.58%)                        |
| State Grants and Contracts                   | 508,600                               | 2.60%                          | 509,700                               | (1,100)                             | (.22%)                         |
| Gifts  | 253,421                               | 1.29%                          | 88,465                                | 164,956                             | 186.46%                        |
| Investment Income                            | 90,401                                | .46%                           | 46,714                                | 43,687                              | 93.52%                         |
| Disposal of Capital Assets                   | 15,888                                | .08%                           | -                                     | 15,888                              | 100.00%                        |
| Total Nonoperating Revenues                  | 15,349,399                            | 78.35%                         | 14,030,835                            | 1,318,564                           | 9.40%                          |
| Other Revenues:                              |                                       |                                |                                       |                                     |                                |
| Capital Appropriations - State Sources       | 79,345                                | .41%                           | 1,678,211                             | (1,598,866)                         | (95.27%)                       |
| Capital Gifts                                | 19,435                                | .10%                           | -                                     | 19,435                              | 100.00%                        |
| Additions to Quasi Endowments                | 40,000                                | .20%                           | -                                     | 40,000                              | 100.00%                        |
| Total Other Revenues                         | 138,780                               | .71%                           | 1,678,211                             | (1,539,431)                         | (91.73%)                       |
| Total Revenues                               | \$19,589,804                          | 100.00%                        | \$ 19,532,176                         | \$ 57,628                           | .30%                           |

The revenue comparison between fiscal year 2018 and fiscal year 2017 shows a total revenue increase in the amount of \$57,628. Operating revenue increased by \$278,495. Student tuition and fees, state grants and contracts, local grants and contracts, and sales and services of educational activities all showed increases, while federal grants and contracts and auxiliary enterprises decreased.

Nonoperating revenue increased by a total of \$1,318,564, which is comprised of a \$1,119,800 increase in State appropriations, a \$25,767 collective decrease in Pell Grant and State grants and contract, a \$43,687 increase in investment income, a \$15,888 increase in the disposal of capital assets, and a \$164,956 increase in gifts. The College's increased effort to secure donations from donors to support student success resulted in an increase in gifts revenue. Cash donations for student events and scholarships

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2018 (Unaudited)

increased by \$51,996. In addition, in-kind donations of needed supplies and equipment for programs increased by \$112,960.

Other revenues decreased by a total of \$1,539,431, which is primarily a \$1,598,866 decrease in capital appropriations—State sources from funding provided by the State of Utah Division of Facilities Construction and Management (DFCM) and the State Building Board for various capital improvement projects at the College. These capital improvement projects are transferred from DFCM to the College at the time of substantial completion of the project. Fewer projects were transferred in fiscal year 2018 than in the prior year. The College also received \$19,435 in capital gifts and \$40,000 to establish a quasi endowment intended for student scholarships.

**Expenses**. The following schedule presents a summary of College expenses for the fiscal years ended June 30, 2018 and 2017:

| Expenses                             | _  | ear Ended<br>ne 30, 2018<br>Amount | Percent of<br>Total<br>Expense | Jui | ear Ended<br>ne 30, 2017<br>Amount | I  | mount of<br>ncrease<br>Decrease) | Percent of<br>Increase<br>(Decrease) |
|--------------------------------------|----|------------------------------------|--------------------------------|-----|------------------------------------|----|----------------------------------|--------------------------------------|
| Operating Expenses:                  |    |                                    |                                |     |                                    |    |                                  |                                      |
| Salaries and Wages                   | \$ | 8,366,275                          | 41.69%                         | \$  | 7,901,602                          | \$ | 464,673                          | 5.88%                                |
| Benefits                             |    | 3,204,696                          | 15.97%                         |     | 2,956,416                          |    | 248,280                          | 8.40%                                |
| Actuarial Calculated Pension Expense |    | 1,026,090                          | 5.11%                          |     | 1,280,908                          |    | (254,818)                        | (19.89%)                             |
| Professional and Technical Education |    | 545,555                            | 2.72%                          |     | 517,783                            |    | 27,772                           | 5.36%                                |
| Utilities                            |    | 685,800                            | 3.42%                          |     | 698,952                            |    | (13,152)                         | (1.88%)                              |
| Scholarships and Grants in Aid       |    | 935,154                            | 4.66%                          |     | 969,130                            |    | (33,976)                         | (3.51%)                              |
| Depreciation                         |    | 1,374,114                          | 6.85%                          |     | 1,289,268                          |    | 84,846                           | 6.58%                                |
| Other Operating Expenses             |    | 3,928,055                          | 19.58%                         |     | 2,959,818                          |    | 968,237                          | 32.71%                               |
| Total Operating Expenses             | \$ | 20,065,739                         | 100.00%                        | \$  | 18,573,877                         | \$ | 1,491,862                        | 8.03%                                |

Expenses for the year ended June 30, 2018, increased by \$1,491,862 compared to fiscal year ended June 30, 2017, which represents an 8.03 percent increase. Salaries and wages increased by \$464,673 and benefits increased by \$248,280 as a result of a cost-of-living adjustment along with the addition of faculty and staff. As derived from information provided by the URS, the actuarial calculated pension expense decreased by \$254,818. Scholarships and grants decreased by \$33,976. Professional and technical education increased by \$27,772. Utilities and depreciation expense collectively increased by \$71,694. Other operating expenses increased by \$968,237, which was in line with the appropriation revenue increase. The College utilized funds to increase square footage at the Brigham City Branch Campus to expand programs in high-demand areas of automated manufacturing and information technology. Custom Fit significantly updated facilities and equipment to facilitate student training. The College also updated technology within programs, provided increased opportunities for hands-on student projects, and performed needed repairs.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2018 (Unaudited)

#### **Debt Administration**

The College's debt consists of liabilities for compensated absences and termination benefits, which collectively increased by \$63,485 during fiscal year 2018. The College also recorded a pension liability as required under GASB 68. For additional information on these liabilities see Notes 1, 6, and 8.

#### **Economic Outlook**

The College is not aware of any current facts, decisions, or conditions, other than the effect of unfunded depreciation described below, that are expected to have a significant effect on the financial position or results of operations during this fiscal year beyond those unknown variations which have a global effect on virtually all types of business operations. The College continues to update facilities as budgets allow. Pending capital projects include infrastructure projects to update the HVAC system throughout the College. In addition, the College is working vigorously to secure funding for a new Health Sciences Building. The unfunded depreciation expenses are likely to have a significant negative impact on the Changes in Net Position. Other than the issue of unfunded depreciation, the College's overall financial position is strong. The College anticipates the current fiscal year will be similar to the last and will maintain a close watch over resources to maintain the College's ability to react to unknown internal and external issues.

#### **Requests for Information**

This financial report is designed to provide a general overview of the College's finances for all those with an interest in the College's finances and to show the College's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Fiscal Services Office, Bridgerland Technical College, 1301 North 600 West, Logan, Utah 84321.

# STATEMENT OF NET POSITION JUNE 30, 2018

| ASSETS   |               |
|--|---------------|
| Current Assets:  |               |
| Cash and Cash Equivalents (Notes 1 and 2)              | \$ 3,273,543  |
| Accounts Receivable (Note 3)                           | 271,885       |
| Due From State Agencies (Note 3)                       | 272,649       |
| Inventories (Note 1)                                   | 473,129       |
| Prepaid Expenses                                       | 12,346        |
| <b>Total Current Assets</b>                            | 4,303,552     |
| Noncurrent Assets:                                     |               |
| Restricted Cash and Cash Equivalents (Notes 1 and 2)   | 36,000        |
| Land (Notes 1 and 4)                                   | 1,580,000     |
| Buildings and Improvements (Notes 1 and 4)             | 30,205,910    |
| Equipment and Software (Notes 1 and 4)                 | 7,076,783     |
| Less Accumulated Depreciation (Notes 1 and 4)          | (23,207,458)  |
| Total Noncurrent Assets                                | 15,691,235    |
| Total Assets   | 19,994,787    |
| DEFERRED OUTFLOWS OF RESOURCES                         |               |
| Deferred Outflows Relating to Pensions (Notes 1 and 8) | \$ 2,297,616  |
| Total Deferred Outflows of Resources                   | 2,297,616     |
|  |               |
| LIABILITIES  |               |
| Current Liabilities                                    |               |
| Accounts Payable (Note 3)                              | 553,072       |
| Due to State Agencies (Note 3)                         | 5,687         |
| Accrued Salaries and Wages Payable                     | 149,552       |
| Unearned Revenue                                       | 395,703       |
| Deposits   | 62,327        |
| Termination Benefits (Current Portion) (Notes 6 and 7) | 65,432        |
| Compensated Absences (Current Portion) (Notes 6 and 9) | 214,892       |
| Total Current Liabilities                              | 1,446,665     |
| Noncurrent Liabilities                                 |               |
| Net Pension Liability (Notes 1, 6, and 8)              | 3,924,042     |
| Termination Benefits (Notes 6 and 7)                   | 67,656        |
| Compensated Absences (Notes 6 and 9)                   | 608,523       |
| Total Noncurrent Liabilities                           | 4,600,221     |
| Total Liabilities                                      | 6,046,886     |
| DEFERRED INFLOWS OF RESOURCES                          |               |
| Deferred Inflows Relating to Pensions (Notes 1 and 8)  | \$ 2,035,971  |
| <b>Total Deferred Inflows of Resources</b>             | 2,035,971     |
| NET POSITION   |               |
| Net Investment in Capital Assets                       | 15,655,235    |
| Restricted Nonexpendable – Scholarships                | 36,000        |
| Restricted Expendable – Scholarships and Other         | 10,875        |
| Unrestricted   | (1,492,564)   |
|  |               |
| Total Net Position                                     | \$ 14,209,546 |

The accompanying notes are an integral part of these financial statements.

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION FOR THE YEAR ENDED JUNE 30, 2018

| REVENUES  |               |
|---|---------------|
| Operating Revenues (Note 1)   |               |
| Student Tuition and Fees (Net of Scholarship Allowance of \$79,513) | \$ 1,991,488  |
| Federal Grants and Contracts  | 234,981       |
| State Grants and Contracts  | 61,767        |
| Local Grants and Contracts  | 462,930       |
| Sales and Services of Educational Activities                        | 806,645       |
| Auxiliary Enterprises   | 543,814       |
| <b>Total Operating Revenues</b>                                     | 4,101,625     |
| EXPENSES  |               |
| Operating Expenses (Note 1)   |               |
| Salaries and Wages  | 8,366,275     |
| Benefits  | 3,204,696     |
| Actuarial Calculated Pension Expense (Note 8)                       | 1,026,090     |
| Professional and Technical Educational Services                     | 545,555       |
| Utilities   | 685,800       |
| Scholarships and Grants in Aid                                      | 935,154       |
| Depreciation  | 1,374,114     |
| Other Operating Expenses  | 3,928,055     |
| Total Operating Expenses  | 20,065,739    |
| Operating Loss  | (15,964,114)  |
| NONOPERATING REVENUES   |               |
| State Appropriations  | 13,550,700    |
| Federal Grants and Contracts (Pell Grant)                           | 930,389       |
| State Grants and Contracts  | 508,600       |
| Gifts   | 253,421       |
| Investment Income   | 90,401        |
| Disposal of Capital Assets  | 15,888        |
| Net Nonoperating Revenues   | 15,349,399    |
| OTHER REVENUES  |               |
| Capital Appropriations – State Sources                              | 79,345        |
| Capital Gifts   | 19,435        |
| Additions to Quasi Endowments                                       | 40,000        |
| Total Other Revenues  | 138,780       |
| Increase (Decrease) in Net Position                                 | (475,935)     |
| NET POSITION  |               |
| Net Position – Beginning of Year                                    | 14,685,481    |
| Net Position – End of Year  | \$ 14,209,546 |

The accompanying notes are an integral part of these financial statements.

# STATEMENT OF CASH FLOWS FOR THE YEAR ENDED JUNE 30, 2018

| CASH FLOWS FROM OPERATING ACTIVITIES                       |              |
|--|--------------|
| Receipts from Tuition and Fees                             | \$ 1,982,040 |
| Receipts from Grants and Contracts                         | 799,201      |
| Receipts from Auxiliary Enterprise Charges                 | 545,941      |
| Receipts from Sales and Services of Educational Activities | 811,173      |
| Payments to Employees for Salaries and Benefits            | (12,605,224) |
| Payments to Suppliers                                      | (4,677,789)  |
| Payments for Scholarships                                  | (935,154)    |
| Net Cash Used by Operating Activities                      | (14,079,812) |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES            |              |
| Receipts from State Appropriations                         | 13,550,700   |
| Receipts from Noncapital Contracts and Grants              | 1,420,585    |
| Gifts Received   | 166,747      |
| Additions to Quasi Endowments                              | 40,000       |
| Fiscal Agent Funds Receipts                                | 551,018      |
| Fiscal Agent Funds Payments                                | (529,637)    |
| Net Cash Provided by Noncapital Financing Activities       | 15,199,413   |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES   |              |
| Cash Paid for Capital Assets                               | (505,112)    |
| Proceeds from Sale of Capital Assets                       | 44,652       |
| Net Cash Used by Capital and Related Financing Activities  | (460,460)    |
| CASH FLOWS FROM INVESTING ACTIVITIES                       |              |
| Receipt of Interest on Investments                         | 90,401       |
| Net Cash Provided by Investing Activities                  | 90,401       |
| Net Increase (Decrease) in Cash and Cash Equivalents       | 749,542      |
| CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR              | 2,560,001    |
| CASH AND CASH EQUIVALENTS – END OF YEAR                    | \$ 3,309,543 |

(continued next page)

# STATEMENT OF CASH FLOWS FOR THE YEAR ENDED JUNE 30, 2018

(continued)

# RECONCILIATION OF OPERATING LOSS TO NET CASH USED BY OPERATING ACTIVITIES

| Operating Loss   | \$ (1: | 5,964,114) |
|--|--------|------------|
| Adjustments to Reconcile Operating Loss to                                       |        |            |
| Net Cash Used by Operating Activities:   |        |            |
| Depreciation Expense   |        | 1,374,114  |
| In-kind Gifts Received and Expensed  |        | 122,893    |
| Difference between Actuarial Calculated Pension Expense and Actual Contributions |        | (68,281)   |
| Changes in Assets and Liabilities:   |        |            |
| Accounts Receivable/Due From State Agencies                                      |        | 186,275    |
| Inventories  |        | (8,972)    |
| Prepaid Expenses   |        | (12,346)   |
| Accounts Payable and Accrued Expenses  |        | 224,783    |
| Unearned Revenue   |        | 2,351      |
| Compensated Absences and Termination Benefits                                    |        | 63,485     |
| Net Cash Used by Operating Activities  | \$ (1  | 4,079,812) |
| NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES                             |        |            |
| Capital Asset Additions through the State  | \$     | 79,345     |
| Capital Gifts  | \$     | 19,435     |

The accompanying notes are an integral part of these financial statements.

### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2018

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the Bridgerland Technical College (College) have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB).

Preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements. Actual results could differ from those estimates.

#### Reporting Entity

The College is an independent college within the Utah System of Technical Colleges. It is considered a component unit of the State of Utah and is included in the State's *Comprehensive Annual Financial Report*. The College is considered a component unit because it was established under Utah statute, receives appropriations from the State, and is financially accountable to the State.

The College was established by the Utah State Legislature to offer career and technical education to secondary and adult students. Effective September 1, 2001, the Legislature created the Utah College of Applied Technology (UCAT) which was composed of eight regional applied technology colleges. The College was one of these regional technology colleges and was subject to the authority of the Utah System of Higher Education under the control of the UCAT Board of Trustees. The College's local Board of Directors was charged with direct governance.

Effective July 1, 2017, the Legislature restructured UCAT to become the Utah System of Technical Colleges and granted legal separation of all eight established colleges. The College's name was changed to Bridgerland Technical College with authority and direct governance under the College's Board of Directors. The College is now considered an independent technical college and a component unit of the State of Utah.

Funding for the College is received primarily from direct appropriations from the Utah State Legislature, as well as tuition and fees, and grants and contracts with federal, state, and local agencies.

#### Measurement Focus and Basis of Accounting

The financial statements of the College are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The College distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services in connection with the College's principal mission of instruction. Operating expenses include the cost of services, administrative expenses, and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2018

When both restricted and unrestricted resources are available for use, it is the College's policy to use restricted resources first, then unrestricted resources as they are needed.

# Deposits and Investments

The College's cash and cash equivalents are considered to be cash on hand, demand deposits, short-term investments with original maturities of three months or less from the date of acquisition, and amounts invested with the Utah Public Treasurers' Investment Fund.

Cash and investment management at the College is administered in accordance with the State of Utah Money Management Act (*Utah Code*, Title 51, Chapter 7).

Investments for the College are reported at fair value in accordance with GASB No. 72, *Fair Value Measurement and Application*. Accordingly, the change in fair value of investments is recognized as an increase or decrease to investment assets and investment income.

The College's quasi endowment, established during fiscal year 2018, is invested solely in the Utah Public Treasurers' Investment Fund.

#### Inventories

Inventories are carried at the lower of cost or market on either the first-in, first-out ("FIFO") basis or on the average cost basis.

#### Capital Assets

Capital assets include property, buildings and improvements, and equipment and software. Capital assets are defined by the College as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the capacity of the asset or materially extend assets lives are not capitalized. All land is capitalized and not depreciated.

Capital assets are being depreciated over their estimated useful lives using the straight-line method of depreciation. The estimated useful life of an asset is determined at acquisition based on guidelines of the Utah System of Higher Education and the professional judgment of the applicable department head.

Property, plant, and equipment are depreciated using the straight line method over the following estimated useful lives:

| <u>Assets</u>                     | <u>Years</u> |
|-----------------------------------|--------------|
| Buildings and Improvements        | 20-40        |
| Equipment, Vehicles, and Software | 3-15         |

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2018

#### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Utah Retirement Systems (Systems) Pension Plan and additions to/deductions from the Systems' fiduciary net position are now determined on the same basis as they are reported by the Systems. For this purpose, benefit payments (including refunds of employee contributions) are now recognized when due and payable in accordance with the benefits terms. Investments are reported at fair value.

#### Deferred Outflows/Inflows of Resources

In addition to assets, financial statements will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time.

#### NOTE 2. DEPOSITS AND INVESTMENTS

The State of Utah Money Management Council has the responsibility to advise the State Treasurer about investment policies, promote measures and rules that will assist in strengthening the banking and credit structure of the State, and review the rules adopted under the authority of the Money Management Act (the Act) that relate to the deposit and investment of public funds.

The College follows the requirements of the Act in handling its depository and investment transactions. The Act requires the depositing of the College's funds in a qualified depository. The Act defines a qualified depository as any financial institution whose deposits are insured by an agency of the Federal Government and which has been certified by the State Commissioner of Financial Institutions as meeting the requirements of the Act and adhering to the rules of the Money Management Council.

### **Deposits**

#### Custodial Credit Risk

Custodial credit risk is the risk that, in the event of a bank failure, the College's deposits may not be returned to it. The College does not have a formal deposit policy for custodial credit risk. As of June 30, 2018, \$409,128 of the College's bank balance of \$698,541 was uninsured and uncollateralized.

### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2018

#### Investments

The Act defines the types of securities authorized as appropriate investments for the College's funds and the conditions for making investment transactions. Investment transactions may be conducted only through qualified depositories, certified dealers, or directly with issuers of the investment securities.

Statutes authorize the College to invest in negotiable or nonnegotiable deposits of qualified or permitted depositories; repurchase and reverse repurchase agreements; commercial paper that is classified as "first tier" by two nationally recognized statistical rating organizations; bankers' acceptances; obligations of the United States Treasury including bills, notes, and bonds; obligations, other than mortgage derivative products, issued by U.S. Government sponsored enterprises (U.S. Agencies) such as the Federal Home Loan Bank System, Federal Home Loan Mortgage Corporation (Freddie Mac), and Federal National Mortgage Association (Fannie Mae); bonds, notes, and other evidence of indebtedness of political subdivisions of the State; fixed rate corporate obligations and variable rate securities rated "A" or higher, or the equivalent of "A" or higher, by two nationally recognized statistical rating organizations; shares or certificates in a money market mutual fund as defined in the Act; and the Utah State Public Treasurers' Investment Fund (PTIF).

The Utah State Treasurer's Office operates the PTIF. The PTIF is available for investment of funds administered by any Utah public treasurer and is not registered with the Securities and Exchange Commission (SEC) as an investment company. The PTIF is authorized and regulated by the Act. The Act established the Money Management Council which oversees the activities of the State Treasurer and the PTIF and details the types of authorized investments. Deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah, and participants share proportionally in any realized gains or losses on investments.

The College measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- Level 1: Quoted prices for identical investments in active markets;
- Level 2: Observable inputs other than quoted market prices; and,
- Level 3: Unobservable inputs.

At June 30, 2018, the College had \$2,774,587 held in the PTIF. The College's investment in the PTIF was valued using Level 2 measurements by applying the June 30, 2018, fair value factor, as calculated by the Utah State Treasurer, to its June 30 balance in the fund.

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The College's policy for managing its exposure to fair value loss arising from increasing interest rates is to comply with the Act. Section 51-7-11 of the Act requires that the remaining term to maturity of investments may not exceed the period of availability of the funds to

### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2018

be invested. The Act further limits the remaining term to maturity on all investments in commercial paper, bankers' acceptances, fixed rate negotiable deposits, and fixed rate corporate obligations to 270 days – 15 months or less. The Act further limits the remaining term to maturity on all investments in obligations of the United States Treasury; obligations issued by U.S. Government-sponsored enterprises; and bonds, notes, and other evidence of indebtedness of political subdivisions of the State to 10 years for institutions of higher education. In addition, variable rate negotiable deposits and variable rate securities may not have a remaining term to final maturity exceeding 3 years. As of June 30, 2018, the average maturity of the College's investments was:

|                        |             | Investment Maturities (in years) |
|------------------------|-------------|----------------------------------|
| Investment Type        | Fair Value  | Less than 1 year                 |
| Debt Securities - PTIF | \$2,774,587 | \$2,774,587                      |

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The College's policy for reducing its exposure to credit risk is to comply with the Act, as previously discussed. At June 30, 2018, the College's investments were all unrated.

#### NOTE 3. ACCOUNTS RECEIVABLE AND PAYABLE

Accounts receivable of \$271,885 at June 30, 2018, consisted of tuition and fee charges to students of \$115,500; grant trade accounts receivable of \$6,778; charges for class project services of \$6,476; Custom Fit trade account receivables of \$71,398; auxiliary enterprise services provided to students, faculty, and staff of \$1,825; Pell grants of \$79,744; local contracts receivable of \$1,364; and scholarships and gift receivable of \$1,300. Accounts receivable are reported net of estimated uncollectible amounts of \$12,500. Due from State agencies in the amount of \$272,649 includes amounts due from State agencies in connection with the College's grants, contracts, and capital improvement projects. Accounts payable at June 30, 2018, consist of vendor payments totaling \$553,072 and due to State agencies in the amount of \$5,687.

#### NOTE 4. CAPITAL ASSETS

Additions to capital assets include amounts paid by the College as well as additions paid for by the Utah State Division of Facilities Construction and Management. Capital asset activity for the fiscal year ended June 30, 2018, was as follows:

### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2018

|  | Beginning<br>Balance | Additions    | Reductions | Ending<br>Balance |
|--|----------------------|--------------|------------|-------------------|
| Land   | \$ 1,580,000         | \$ -         | \$ -       | \$ 1,580,000      |
| Buildings and Improvements   | 30,126,566           | 79,344       | -          | 30,205,910        |
| Equipment and Software   | 6,716,568            | 524,548      | 164,333    | 7,076,783         |
| Total  | 38,423,134           | 603,892      | 164,333    | 38,862,693        |
| Less Accumulated Depreciation: Buildings,<br>Improvements, Equipment, and Software | (21,968,913)         | (1,374,114)  | (135,569)  | (23,207,458)      |
| Net Capital Assets   | \$ 16,454,221        | \$ (770,222) | \$ 28,764  | \$ 15,655,235     |

#### NOTE 5. LEASE OBLIGATIONS

The College did not have any capital or operating leases as of June 30, 2018.

#### NOTE 6. LONG-TERM LIABILITIES

The following is a summary of the changes to the College's long-term liabilities during the fiscal year ended June 30, 2018:

|                              |      | Beginning<br>Balance |    | Additions |     | Reductions |    | Ending<br>Balance |    | Due Within<br>One Year |  |
|------------------------------|------|----------------------|----|-----------|-----|------------|----|-------------------|----|------------------------|--|
| Termination Benefits         | \$   | 87,189               | \$ | 82,465    | \$  | 36,566     | \$ | 133,088           | \$ | 65,432                 |  |
| Compensated Absences         |      | 805,829              |    | 340,752   |     | 323,166    |    | 823,415           |    | 214,892                |  |
| Net Pension Liability        |      | 5,389,059            |    |           | 1   | ,465,017   |    | 3,924,042         |    | _                      |  |
| Total Noncurrent Liabilities | \$ ( | 6,282,077            | \$ | 423,217   | \$1 | ,824,749   | \$ | 4,880,545         | \$ | 280,324                |  |

#### NOTE 7. TERMINATION BENEFITS

In accordance with the College's Early Retirement Incentive Policy, employees (1) whose accumulated age and years of service equal or exceed 75, (2) who have at least five years of service at the College, and (3) who will retire prior to reaching the age of eligibility for unreduced social security benefits (typically 65), may apply for participation in the College's Voluntary Early Retirement Incentive Program.

Entrance or participation in the early retirement incentive program is strictly voluntary and is not a right or entitlement but is a privilege available to benefits-eligible, salaried employees who apply for and receive approval from the College's administration.

The voluntary early retirement incentive program provides for two types of incentives: (1) a stipend incentive and (2) a health insurance coverage incentive. The College's administration has the option of approving the incentives independent of each other or may approve a mix of both incentives depending on the facts and circumstances of the individual situation consistent with the overall theory behind the availability of the incentives.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2018

The incentive stipend, when approved, results in a lump-sum payment directly to the employee's 401(k) and/or 457 up to approved IRS limitations. The incentive health insurance coverage is provided for a maximum of 60 months or when the employee reaches the age of eligibility for full Medicare coverage (presumably 65), whichever occurs first.

These benefits are funded by the College on a pay-as-you-go basis. At June 30, 2018, there were six retirees approved for benefits under the retirement incentive program.

The College accrues and reports retirement incentive amounts equal to the projected total benefit obligation in the year in which the individual retires. These benefits are accrued as qualified employees apply for and are approved for this retirement option. The College has recorded a liability for the cost of these benefits at their current cost plus projected increases expected based on historical data for health care inflationary trends which has been estimated at 10%. The cumulative accrued retirement incentive plan liability as of June 30, 2018, totaled \$133,088.

#### NOTE 8. RETIREMENT PLANS

The College provides retirement benefits to all benefits eligible employees in accordance with the requirements of Title 49 of the *Utah Code*, Annotated, 1953, as amended. Employees participate in the Utah Retirement Systems (Systems) and/or an alternate defined contribution plan depending on hire date and employee classification.

#### **Defined Benefit Plans**

The Systems are comprised of several pension trust funds, the following in which College employees participate and which are multiple-employer, cost-sharing public employee retirement systems:

- Public Employees Noncontributory Retirement System (Noncontributory System);
- Tier 2 Public Employees Contributory Retirement System (Tier 2 Public Employees System).

The Tier 2 Public Employees System became effective July 1, 2011. All eligible employees beginning on or after July 1, 2011, who have no previous service credit with any of the Systems, are members of the Tier 2 Public Employees System.

The Systems are established and governed by the respective sections of Title 49 of the *Utah Code*. The Systems' defined benefit plans are amended statutorily by the State Legislature. The Utah State Retirement Office Act in Title 49 provides for the administration of the Systems under the direction of the Utah State Retirement Board, whose members are appointed by the Governor. The Systems are fiduciary funds defined as pension (and other employee benefit) trust funds. The Systems are a component unit of the State of Utah. Title 49 of the *Utah Code* grants the authority to establish and amend the benefit terms.

### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2018

The Systems issue a publicly available financial report that can be obtained by writing to the Utah Retirement Systems, 560 E. 200 S, Salt Lake City, Utah 84102 or visiting the website: www.urs.org.

#### Benefits Provided

The Systems provide retirement, disability, and death benefits. Retirement benefits are as follows:

| System                         | Final<br>Average Salary | Years of Service Required<br>and/or<br>Age Eligible for Benefit                                 | Benefit Percent<br>per Year of Service | COLA**     |
|--------------------------------|-------------------------|---|--|------------|
| Noncontributory System         | Highest 3 years         | 30 years any age<br>25 years any age*<br>20 years age 60*<br>10 years age 62*<br>4 years age 65 | 2.0% per year<br>all years             | Up to 4%   |
| Tier 2 Public Employees System | Highest 5 years         | 35 years any age<br>20 years age 60*<br>10 years age 62*<br>4 years age 65                      | 1.5% per year<br>all years             | Up to 2.5% |

<sup>\*</sup> with actuarial reductions

#### Contributions

As a condition of participation in the Systems, employers and/or employees are required to contribute certain percentages of salary and wages as authorized by statute and specified by the Systems' Board. Contributions are actuarially determined as an amount that, when combined with employee contributions (where applicable), is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded actuarial accrued liability. Contribution rates are as follows:

|                                | Paid by<br>College<br>for Employee | College<br>Contribution<br>Rate |
|--------------------------------|------------------------------------|---------------------------------|
| Noncontributory System         | N/A                                | 22.19                           |
| Tier 2 Public Employees System | N/A                                | 18.44                           |

Tier 2 rates include a statutory required contribution to finance the unfunded actuarial accrued liability of the Tier 1 plans.

<sup>\*\*</sup> All post-retirement cost-of-living adjustments are non-compounding and are based on the original benefit. The cost-of-living adjustments are also limited to the actual Consumer Price Index (CPI) increase for the year, although unused CPI increases not met may be carried forward to subsequent years.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2018

For fiscal year ended June 30, 2018, the employer and employee contributions to the Systems were as follows:

|                                | College       | Employee      |
|--------------------------------|---------------|---------------|
|                                | Contributions | Contributions |
| Noncontributory System         | \$ 975,074    | N/A           |
| Tier 2 Public Employees System | 92,955        | -             |
| Total Contributions            | \$ 1,068,029  | \$ -          |

Contributions reported are the URS Board approved required contributions by System. Contributions in the Tier 2 Systems are used to finance the unfunded liabilities in the Tier 1 Systems.

At June 30, 2018, the College reported a net pension asset of \$0 and a net pension liability of \$3,924,042.

|                                   |    |   | Net Pension<br>Liability | Proportionate Share<br>December 31, 2017 | Proportionate Share<br>December 31, 2016 | Change<br>(Decrease) |  |
|-----------------------------------|----|---|--------------------------|--|--|----------------------|--|
| Noncontributory System            | \$ | - | \$ 3,919,576             | 0.1602861%                               | 0.1660955%                               | (0.0058094)%         |  |
| Tier 2 Public Employees System    |    | - | 4,466                    | 0.0506540%                               | 0.0541636%                               | (0.0035096)%         |  |
| Total Net Pension Asset/Liability | \$ | - | \$ 3,924,042             |  |  |                      |  |

The net pension asset and liability were measured as of December 31, 2017. The total pension liability used to calculate the net pension asset and liability was determined by an actuarial valuation as of January 1, 2017, and rolled forward using generally accepted actuarial procedures. The proportion of the net pension asset and liability is equal to the ratio of the employer's actual contributions to the Systems during the plan year over the total of all employer contributions to the System during the plan year.

For the year ended June 30, 2018, the College recognized pension expense of \$1,026,090.

At June 30, 2018, the College's portion of the reported deferred outflows of resources and deferred inflows of resources related to pensions were from the following sources:

|  |      | red Outflows<br>Resources | Deferred Inflow of Resources |           |  |
|--|------|---------------------------|------------------------------|-----------|--|
| Differences between expected and actual experience   | \$   | 167                       | \$                           | 231,226   |  |
| Changes in assumptions   |      | 995,675                   |                              | 30,243    |  |
| Net difference between projected and actual earnings on pension plan investments                     |      | 644,380                   |                              | 1,630,093 |  |
| Changes in proportion and differences between contributions and proportionate share of contributions |      | 111,734                   |                              | 144,409   |  |
| Contributions subsequent to the measurement date   |      | 545,660                   |                              | -         |  |
| Total  | \$ 2 | 2,297,616                 | \$ 2                         | ,035,971  |  |

### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2018

Of the amount reported as deferred outflows of resources related to pensions, \$545,660 resulted from contributions made by the College prior to its fiscal year end, but subsequent to the measurement date of December 31, 2017. These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

| Year Ending December 31,  2018 2019 2020 2021 2022 Thereafter | Deferred Outflows (Inflows) of Resources |
|---|--|
| 2018  | \$ 136,579                               |
| 2019  | \$ 197,308                               |
| 2020  | \$ (267,366)                             |
| 2021  | \$ (354,631)                             |
| 2022  | \$ (910)                                 |
| Thereafter  | \$ 5,004                                 |

#### **Actuarial Assumptions**

The total pension liability in the December 31, 2017, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| Inflation                 | 2.50 percent  |
|---------------------------|---|
| Salary Increases          | 3.25 – 9.75 percent, average, including inflation     |
| Investment Rate of Return | 6.95 percent, net of pension plan investment expense, |
|                           | including inflation                                   |

Mortality rates were developed from actual experience and mortality tables, based on gender, occupation and age, as appropriate, with adjustments for future improvement in mortality based on Scale AA, a model developed by the Society of Actuaries.

The actuarial assumptions used in the January 1, 2017, valuation were based on the results of an actuarial experience study for the five-year period ending December 31, 2016.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2018

|                           | Expected Return Arithmetic Basis |                                 |  |  |  |  |  |  |
|---------------------------|----------------------------------|---------------------------------|--|--|--|--|--|--|
| Asset Class               | Target Asset<br>Allocation       | Real Return<br>Arithmetic Basis | Long-Term<br>Expected Portfolio<br>Real Rate of Return |  |  |  |  |  |
| Equity Securities         | 40%                              | 6.15%                           | 2.46%  |  |  |  |  |  |
| Debt Securities           | 20%                              | 0.40%                           | 0.08%  |  |  |  |  |  |
| Real Assets               | 15%                              | 5.75%                           | 0.86%  |  |  |  |  |  |
| Private Equity            | 9%                               | 9.95%                           | 0.89%  |  |  |  |  |  |
| Absolute Return           | 16%                              | 2.85%                           | 0.46%  |  |  |  |  |  |
| Cash and Cash Equivalents | 0%                               | 0.00%                           | 0.00%  |  |  |  |  |  |
| Totals                    | 100%                             |                                 | 4.75%  |  |  |  |  |  |
|                           | Inflation                        |                                 | 2.50%  |  |  |  |  |  |
|                           | Expected Arithmetic Nominal      | Return                          | 7.25%  |  |  |  |  |  |

The 6.95% assumed investment rate of return is comprised of an inflation rate of 2.50%, a real return of 4.45% that is net of investment expense.

#### Discount Rate

The discount rate used to measure the total pension liability was 6.95 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from all participating employers will be made at contractually required rates that are actuarially determined and certified by the Systems' Board. Based on those assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate does not use the Municipal Bond Index Rate. The discount rate was reduced to 6.95 percent from 7.20 percent from the prior measurement period.

# Sensitivity of the Proportionate Share of the Net Pension (asset) / liability to Changes in the Discount Rate

The following presents the proportionate share of the net pension (asset)/liability calculated using the discount rate of 6.95 percent, as well as what the proportionate share of the net pension (asset)/liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.95 percent) or 1 percentage point higher (7.95 percent) than the current rate:

|                                | 1% Decrease (5.95%) | Discount Rate<br>(6.95%) | 1% Increase<br>(7.95%) |  |  |
|--------------------------------|---------------------|--------------------------|------------------------|--|--|
| Noncontributory System         | \$ 8,558,092        | \$ 3,919,576             | \$ 42,710              |  |  |
| Tier 2 Public Employees System | 52,585              | 4,466                    | (32,641)               |  |  |
| Total                          | \$ 8,610,677        | \$ 3,924,042             | \$ 10,069              |  |  |

Detailed information about the pension plans' fiduciary net position is available in the Systems' separately issued financial report.

### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2018

#### **Defined Contribution Plans**

The College offers employees the choice between a 401(k) defined contribution plan through the Utah Retirement Systems (Systems) or the Utah Interlocal Educational Benefits Trust (UIEBT).

In September of 2011, eligible employees of the Utah System of Technical Colleges (USTC) voted to discontinue participation in Social Security Administration as allowed under the guidelines of Section 218 of the Social Security Act. As a result, beginning in October of 2011, the College began contributing an additional 6.2 percent of these eligible employees' salaries into their respective 401(k) accounts.

The College also contributes 1.5 percent of eligible employees' gross earnings to the respective contribution plan for Tier 1 and Tier 2 Systems' participants. Employees who participate in the Tier 2 plan have two options. The first option is the Hybrid Plan, which requires an employer to pay 20.02 percent, of which 18.44 percent is a retirement contribution and the balance of 1.58 percent is contributed to the employee's contribution plan. If the retirement contribution rises above 20.02 percent as published by the Systems each year, then there will not be a defined contribution and the employee is required to pay the difference for the retirement contribution. The second option is the DC Only Plan, which requires the employer to pay 20.02 percent of which 10.02 percent is a retirement contribution and the remaining 10.00 percent is contributed to the employee's contribution plan. Tier 2 retirement rates include a statutory required contribution to finance the unfunded actuarial accrued liability of Tier 1 plans.

Employer contributions by the College to the 401(k) plans for the year ended June 30, 2018, totaled \$409,477. Under certain IRS and plan restrictions, employees can make additional contributions. Contributions by College employees for the year ended June 30, 2018, totaled \$354,746.

Employees may also participate in an IRS 457 deferred compensation plan offered through the Systems. Employee contributions toward this plan for the year ended June 30, 2018, totaled \$35,498.

For employees covered by the alternate defined contribution plan administered by UIEBT, the College contributes 14.2 percent of eligible employees' gross earnings. Employer contributions toward this plan for the year ended June 30, 2018, totaled \$111,442.

#### NOTE 9. COMPENSATED ABSENCES

The College accrues and reports annual vacation leave in the year earned. Benefits-eligible employees are eligible for one day (1.00) of paid vacation per month for the first five years of employment, one and a quarter days (1.25) per month for the next five years of employment, and one and a half days (1.50) per month after that. Effective January 1, 2009, annual vacation leave carryover was suspended. Employees retained accumulated vacation leave earned prior to this date; however, vacation leave earned thereafter does not carry over if unused. Upon termination, the cash value of accumulated unused annual leave calculated by multiplying the employee's current hourly rate by the number of accrued hours of annual leave will be paid directly to the employee's 401(k)/457 plan account as an employer-paid contribution, subject to the IRS rules and regulations

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2018

and rules set by the respective defined contribution plan. Any excess or remaining benefit will be distributed to the employee as taxable compensation.

#### NOTE 10. CONTINGENT LIABILITIES

The College has received notice of various legal actions arising out of the normal course of business. The College is vigorously contesting all of these matters, but as of this date, it is not possible to estimate the outcome or the financial impact an adverse ruling on these actions would have upon the College. In the opinion of management, the ultimate resolution of these matters will not have a material adverse effect upon the College's financial position.

The College participates in certain federal grant programs that are subject to financial and compliance audits by the grantor or its representative. Such audits could lead to the grantor agency requesting reimbursement for any disallowed expenditures under the grant terms. Management believes such program review disallowances, if any, will not be material.

#### NOTE 11. RISK MANAGEMENT

The College maintains insurance coverage for general, automobile, personal injury, errors and omissions, employee dishonesty and malpractice liability through policies administered by the Utah State Risk Management Fund (the Fund). The College also has replacement cost insurance on its buildings and contents against all insurable risks of direct physical loss or damage with the Fund. This all-risk insurance coverage provides for repair or replacement of damaged or stolen College property on a replacement cost basis subject to a \$1,000 deductible per occurrence. All College employees are covered by workers compensation insurance administered by the Workers Compensation Fund of Utah.

#### NOTE 12. RELATED PARTIES

The College entered into an operating and maintenance agreement with the State of Utah, acting through the State of Utah Division of Facilities Construction and Management (DFCM) for the Brigham City Branch Campus building. This agreement is renewable on a yearly basis on June 30<sup>th</sup>. As of June 30, 2018, the contract had been renewed effective until June 30, 2019. During fiscal year 2018, the College paid a total of \$296,884 to DFCM under this agreement.

# REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2018

# Schedule of Bridgerland Technical College's Proportionate Share of the Net Pension Liability Noncontributory and Tier 2 Public Employees Systems of the Utah Retirement Systems

|  |              | Decen        | nber 31,     |              |
|--|--------------|--------------|--------------|--------------|
|  | 2017         | 2016         | 2015         | 2014         |
| Noncontributory System   |              |              |              |              |
| Proportion of Net Pension Liability (Asset)  | 0.1602861%   | 0.1660955%   | 0.1662583%   | 0.1541022%   |
| Proportionate Share of Net Pension Liability (Asset)                                       | \$ 3,919,576 | \$ 5,383,017 | \$ 5,222,649 | \$ 3,871,862 |
| Covered Payroll  | \$ 4,519,729 | \$ 4,775,084 | \$ 5,034,709 | \$ 4,757,349 |
| Proportionate Share of Net Pension Liability (Asset) as a<br>Percentage of Covered Payroll | 86.72%       | 112.73%      | 103.73%      | 81.4%        |
| Plan Fiduciary Net Position as a Percentage of<br>Total Pension Liability                  | 89.2%        | 84.9%        | 84.5%        | 87.2%        |
| Tier 2 Public Employees System   |              |              |              |              |
| Proportion of Net Pension Liability (Asset)  | 0.0506540%   | 0.0541636%   | 0.0481371%   | 0.013412%    |
| Proportionate Share of Net Pension Liability (Asset)                                       | \$ 4,466     | \$ 6,042     | \$ (105)     | \$ (398)     |
| Covered Payroll  | \$ 495,559   | \$ 444,186   | \$ 311,024   | \$ 65,086    |
| Proportionate Share of Net Pension Liability (Asset) as a<br>Percentage of Covered Payroll | 0.90%        | 1.36%        | -0.03%       | -0.6%        |
| Plan Fiduciary Net Position as a Percentage of<br>Total Pension Liability                  | 97.4%        | 95.1%        | 100.2%       | 103.5%       |

Note: The College implemented GASB Statement No. 68 and 71 in fiscal year 2015.

Information on the College's portion of the plans' net pension liability (asset) is not available for periods prior to fiscal year 2015.

# REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2018

# Schedule of Bridgerland Technical College's Pension Contributions Noncontributory and Tier 2 Public Employees Systems of the Utah Retirement Systems Last 10 Fiscal Years Ending June 30

Noncontributory System

|  | 2018         | 2017         | 2016         | 2015         | 2014         | 2013         | 2012         | 2011         | 2010         | 2009         |
|--|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|
| Contractually Required Contribution                                  | \$ 975,074   | \$ 1,003,413 | \$ 1,062,448 | \$ 1,002,013 | \$ 877,560   | \$ 819,522   | \$ 743,862   | \$ 723,118   | \$ 651,930   | \$ 710,278   |
| Contributions in Relation to the Contractually Required Contribution | (975,074)    | (1,003,413)  | (1,062,448)  | (1,002,013)  | (877,560)    | (819,522)    | (743,862)    | (723,118)    | (651,930)    | (710,278)    |
| Contribution Deficiency (Excess)                                     | \$ -         | \$ -         | \$ -         | \$ -         | \$ -         | \$ -         | \$ -         | \$ -         | \$ -         | \$ -         |
| Covered Payroll  | \$ 4,481,646 | \$ 4,599,870 | \$ 5,016,079 | \$ 4,869,256 | \$ 4,680,415 | \$ 4,754,290 | \$ 4,773,136 | \$ 4,430,868 | \$ 4,584,596 | \$ 4,994,917 |
| Contributions as a Percentage of Covered Payroll                     | 21.76%       | 21.81%       | 21.18%       | 20.58%       | 18.75%       | 17.24%       | 15.58%       | 16.32%       | 14.22%       | 14.22%       |
|  |              |              |              |              |              |              |              |              |              |              |
| Tier 2 Public Employees System*                                      |              |              |              |              |              |              |              |              |              |              |

| Tier 2 Public Employees System*                                      |    |          |    |          |    |          |    |          |    |      |      |   |      |   |      |   |      |   |      |   |
|--|----|----------|----|----------|----|----------|----|----------|----|------|------|---|------|---|------|---|------|---|------|---|
|  |    | 2018     |    | 2017     |    | 2016     |    | 2015     |    | 2014 | 2013 |   | 2012 |   | 2011 |   | 2010 |   | 2009 |   |
| Contractually Required Contribution                                  | \$ | 92,955   | \$ | 91,121   | \$ | 70,625   | \$ | 16,886   | \$ | -    | \$   | - | \$   | - | \$   | - | \$   | - | \$   | - |
| Contributions in Relation to the Contractually Required Contribution |    | (92,955) |    | (91,121) |    | (70,625) |    | (16,886) |    |      |      |   |      |   |      |   |      |   |      |   |
| Contribution Deficiency (Excess)                                     | \$ | -        | \$ | -        | \$ | -        | \$ | -        | \$ | -    | \$   | - | \$   | - | \$   | - | \$   | - | \$   | - |
| Covered Payroll  | \$ | 505,951  | \$ | 499,567  | \$ | 387,198  | \$ | 202,716  |    |      |      |   |      |   |      |   |      |   |      |   |
| Contributions as a Percentage of Covered Payroll                     |    | 18.37%   |    | 18.24%   |    | 18.24%   |    | 8.33%    |    | -    |      | - |      | - |      | - |      | - |      | - |

<sup>\*</sup>Contributions in Tier 2 include an amortization rate to help fund the unfunded liabililites in the Tier 1 systems. Tier 2 systems were created effective July 1,2011.

Paragraph 81.b of GASB 68 requires employers to disclose a 10-year history of contributions in RSI. Contributions as a percentage of covered-payroll may be different than the board certified rate due to rounding and other administrative issues.

# REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2018

# Notes to Bridgerland Technical College's Schedule of Contributions:

# **Changes in Assumptions**

As a result of an experience study conducted as of December 31, 2016, the Board adopted recommended changes to several economic and demographic assumptions that are used in the actuarial valuation. The assumption changes that had the largest impact on the Total Pension Liability (and actuarial accrued liability) include a decrease in the investment return assumption from 7.20% to 6.95%, a reduction in the price inflation assumption from 2.60% to 2.50% (which also resulted in a corresponding decrease in the cost-of-living adjustment assumption for the funds with a 4.00% annual COLA max), and the adoption of an updated retiree mortality table that was developed using URS's actual retiree mortality experience. There were changes to several other demographic assumptions, but those changes had a minimal impact on the Total Pension Liability (and actuarial accrued liability).



# INDEPENDENT STATE AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Directors, Audit Committee and K. Chad Campbell, President Bridgerland Technical College

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Bridgerland Technical College (the College) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the College's financial statements, and have issued our report thereon dated January 23, 2019.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or to detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations,

contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Office of the State Auditor

January 23, 2019